

Essays on
GLOBAL SAFETY
GOVERNANCE:
Challenges and Solutions

CENTRE FOR EUROPE, UNIVERSITY OF WARSAW

Essays on
GLOBAL SAFETY
GOVERNANCE:
Challenges and Solutions

Edited by
Patrycja Dąbrowska-Kłosińska



Warsaw 2015

This is a peer-reviewed scholarly publication published by:
Centre for Europe, University of Warsaw
Al. Niepodległości 22, 02-653 Warszawa
tel./fax +48 22 553 33 01
e-mail: europauw@uw.edu.pl
www.ce.uw.edu.pl

Editor in Chief of the Centre for Europe,
University of Warsaw Publishing Programme: Prof. Dariusz Milczarek

Peer-review: Prof. Alojzy Z. Nowak (University of Warsaw)
Prof. Tatjana Muravska (University of Latvia)

Cover design: Barbara Kuropiejska-Przybyszewska
Text-editing: Dr James Hartzell
Copy-editing: Magdalena Rodzim

The support of the Global Governance Programme is hereby acknowledged. The Global Governance Programme is one of the flagship programmes of the Robert Schuman Centre for Advanced Studies at the European University Institute. It aims to: build a community of outstanding professors and scholars, produce high quality research, engage with the world of practice through policy dialogue, and contribute to the fostering of present and future generations of policy and decision makers through its executive training. For more information:
www.globalgovernanceprogramme.eui.eu

© Copyright by Centre for Europe, University of Warsaw 2015
© Copyright by Oficyna Wydawnicza ASPRA-JR, Warsaw 2015

All rights reserved. No part of the material protected by the copyright notice may be reproduced or utilised in any form or by any means, electronic or mechanical, including photocopying, recording, or by any information storage and retrieval system, without written permission of the Authors and the Publisher.

Typeset, printing and distribution by:
Oficyna Wydawnicza ASPRA-JR
03-982 Warszawa, ul. Dedala 8/44
Tel. 602 247 367, fax +48 22 870 03 60
e-mail: oficyna@aspra.pl
www.aspra.pl

ISBN: 83-89547-24-4

The book covers developments as of 1st March 2015.

Foreword

Transnational and global governance are key to enhanced economic and social well-being. The relevant research into global governance issues aims to identify the medium and long term challenges that the world faces and possible directions to follow in addressing them. Within this broad framework, global safety and global security have gained a prominent place as focusing particularly on the well-being of societies. Moreover, effective governance in the context of security and safety challenges has recently become one of the most important global issues.

At the beginning of the 21st century, when the global agenda is full of threats and dangers to be dealt with, and it is clear that states and international organisations are not able to respond to them alone, studies of this dimension of global governance appear critical. Potential dangers range from threats to human health and the environment (e.g. climate change effects or food scarcities) through to energy security, spectacular financial crises and transportation catastrophes, to criminal offences such as international terrorism, the use of weapons of mass destruction, international corruption, or cyber-terrorism. The design and implementation of adequate responses to address these risks and dangers determines the level of societal preparedness in the event of emergencies and/or catastrophes of a global nature.

The existence and materialisation of numerous risks and catastrophes have triggered the development of diverse responses at various levels of governance, which continue to pose major challenges to regulators and policy-makers. The questions regarding what frameworks should be in place to anticipate risks, what types of responses allow for being 'well-prepared' for emergencies, and what current solutions are workable enough to prevent future crises have become both ominous and ubiquitous. The analysis of global safety and security governance

provides us with essential insights into public policy and regulatory interventions aiming at controlling risks, preventing hazards and managing crises which affect nations world-wide.

In this context, three issues stand out as having a particular impact on the possible answers to said questions. The first concerns the role of the EU in a global politics characterised by multi-actors and a polycentric distribution of powers. In particular, the EU's role in international safety and security affairs emerges as one of the key perspectives for an understanding of contemporary international relations, international law and governance, including those aspects concerning the transformations resulting from global risks and the challenges they create.

Secondly, there has been a continual increase in the number of actors engaged in governance beyond state borders, and there are many different modes of governance at the regional and global levels, including state-centred forms of transnational governance and regulation (and intervention) as well as international bodies and other non-state actors. An understanding of the changing role of the state, the dynamic relationship between public and private governance, and the significance of this continuum in transnational governance arrangements is also crucial in the field of global safety and security governance.

Finally, it is important to keep in mind that the synergies and divergences between different policy fields, as well as the interconnectedness of various disciplines, can serve as a learning tool which is of particular use in researching global governance.

In light of what I've said, it gives me great pleasure to introduce a book which examines in detail the aforementioned topics and issues and which is, in part, a result of research pursued during the Global Governance Programme (GGP) fellowships by several Jean Monnet Fellows at the Robert Schuman Centre for Advanced Studies at the European University Institute. This volume presents a collection of essays whereby GGP fellows, together with other invited scholars, provide us with insightful analyses of the policy responses and normative frameworks for responses to risks ranging from financial crises to cyber-security. The book is divided into three parts: Financial and Economic Stability; Energy and Climate; and Citizen Protection and Defence. Each part contains analyses devoted to both the European and international dimensions, presented from the perspective of a variety of disciplines. It includes scholarly appraisals, often enriched by policy-

makers' experiences, devoted to theoretical reflection, legal analysis, or applied case-studies. This book can be of interest to both academics and practitioners looking for studies in risk regulation, public policy, global politics, as well as the EU and transnational governance.

*Professor Brigid Laffan
Director of the Robert Schuman Centre for Advanced Studies
and Director of the Global Governance Programme*

Acknowledgements

The concept and framework of this book was prepared during the editor's Jean Monnet Fellowship in Global Governance (2012–2013) at the Robert Schuman Centre for Advanced Studies, European University Institute in Florence.

The publication of this collection would not have been possible without the help of many people. I am grateful to the participants in the RSCAS Seminar Series and the Global Governance Programme Gourmet Seminars, particularly to Professor Miguel Poiares Maduro, Gaby Umbach, Lisa Clarke, Karolina Borońska-Hryniewiecka, Roberto Domínguez, and Marc DeVore, for their inspiring presentations and feedback. I also wish to express my special gratitude to Professor Anna Triandafyllidou, whose advice and help continued to encourage me throughout my work on the book, and to Professor Brigid Laffan, for her kind support of this project. In addition, I thank my colleagues and staff at the Centre for Europe, University of Warsaw, Professor Dariusz Milczarek, Artur Adamczyk, Kamil Zajączkowski and, last but not least, Małgorzata Augustynowicz, for their assistance in the preparation of the volume. Finally, I would like to thank Dr James Hartzell for his generous work on the text-editing of this collection and Ms Magdalena Rodzim and Ms Barbara Kuropiejska-Przybyszewska at ASPRA-JR for their patience and meticulous work on the manuscript in the production process.

This work is also in commemoration of the late Professor Ulrich Beck (1944–2015).

Patrycja Dąbrowska-Kłosińska

Table of Contents

| | |
|----------------------------------|-------|
| Foreword | v |
| Acknowledgements | ix |
| List of Contributors | xiii |
| List of Tables and Figures | xviii |
| List of Abbreviations | xix |

| | |
|-------------------------------------|---|
| 1. Introduction | 1 |
| <i>Patrycja Dąbrowska-Kłosińska</i> | |

I. FINANCIAL AND ECONOMIC STABILITY

| | |
|--|----|
| 2. Safety, Risk, Governance and the Eurozone Crisis: Rethinking the Conceptual Merits of ‘Global Safety Governance’ | 21 |
| <i>Anna Visvizi</i> | |
| 3. Restructuring Global Governance of the Financial System: a Framework for Preventing Systemic Risk | 41 |
| <i>Laura Ammannati</i> | |

II. ENERGY AND CLIMATE

| | |
|---|----|
| 4. Transformations in the Regional Security Energy Complex in North America | 69 |
| <i>Roberto Domínguez</i> | |
| 5. Security of Supply and Solidarity: Challenges for the EU’s Common Energy Policy | 93 |
| <i>Bartłomiej Nowak</i> | |

6. The Changing Landscape of the Global Climate Policy.
Can Global Negotiations Lead to a New Climate Agreement? . . 115
Joanna Maćkowiak-Pandera

7. The Council of Europe System: Environmental Protection
and Climate Change 127
Hanna Machińska

III. CITIZEN PROTECTION AND DEFENCE

8. The EU's Role in Crisis and Disaster Management
within the Union: Post-Lisbon Developments 149
Agnieszka Nimark

9. Union Citizenship and Safety Governance – Challenges in
the Protection of Union Citizens by Diplomatic and Consular
Authorities 173
Dagmara Jasińska

10. The Reform of EU Visa Policy: at the Crossroads
of Facilitation and Security. 191
Filip Jasiński

11. Governance of Safety and Security in Cyberspace 205
Patryk Pawlak

12. Defense-Industrial Transformations and State Sovereignty . . 227
Marc R. DeVore

Bibliography 269